

INTRADEPARTMENTAL CORRESPONDENCE

February 20, 2019

1.11

TO: The Honorable Board of Police Commissioners

FROM: Chief of Police

SUBJECT: THE LOS ANGELES POLICE DEPARTMENT'S RESPONSE TO LOS ANGELES CITY COUNCIL IMMIGRANT AFFAIRS, CIVIL RIGHTS, AND EQUITY COMMITTEE AMENDMENT (ITEM NO. 19, COUNCIL FILE NO.17-0116-S2)

RECOMMENDED ACTION

1. That the Board of Police Commissioners (BOPC) APPROVES the Los Angeles Police Department's response to Los Angeles City Council Immigrant Affairs, Civil Rights, and Equity Committee Inquiries and TRANSMITS the report to the City Council Immigrant Affairs, Civil Rights, and Equity Committee.

DISCUSSION

On September 21, 2018, during the Los Angeles City Council's Immigrant Affairs, Civil Rights, and Equity Meeting, the following MOTION amendment of Item 19, Council Agenda (C.F. 17-0116-S2) was made by Councilmember Nury Martinez. In addition, Councilmember Martinez requested information related to items 2 through 4 below:

1. INSTRUCT the LAPD to report to the Immigrant Affairs, Civil Rights and Equity Committee with statistics for West, Valley and South Bureau Human Trafficking Task Forces, including, but not limited to, the number of people arrested for human trafficking crimes, and the number and demographics of women and children rescued for the year 2018;
2. Explain where Detective Support and Vice Division (DSVD) is getting funding and how DSVD plans to utilize the funds to assist each Bureau Task Force;
3. Update on fully staffing permanent positions for each Human Trafficking Task Force and cost estimates for those positions; and,
4. Provide the number of trainings DSVD conducted for the year.

This report addresses each of the City Council matters.

If you have any questions, please contact my Chief of Staff at (213) 486-8740.



MICHEL R. MOORE
Chief of Police

Attachments

Los Angeles Police Department's
Response to Los Angeles City Council
Immigrant Affairs, Civil Rights, and Equity Committee
Year End Report
City Council File No. 17-0116-S2

Presented to
Los Angeles Police Department
Board of Police Commissioners
January 31, 2019

Introduction

Los Angeles County is a major hub for the commercial exploitation of women and children. One of the most vulnerable populations are at-risk youths. Adult traffickers prey on children, forcing them to sell their bodies for money on our local streets and on social media. For some, a history of abuse and neglect prior to their exploitation is common and many have been involved in our child welfare system.

Armed with a better understanding of the dynamics of Commercially Sexually Exploited Children (CSEC) and the need to appropriately serve them, the Los Angeles County Probation Department and the Juvenile Court System secured state funding in 2010 to develop innovative practices for servicing CSEC through a collaborative approach. Probation and Juvenile Court worked together to successfully develop a court model.

In 2012, the Board of Supervisors (BOS) took a leadership role to bring awareness to this issue, and to more effectively serve CSEC to ensure the County treated them as victims of sexual abuse, rather than suspects involved in prostitution. A motion was issued establishing a joint task force between the Child Welfare and Probation Departments. In 2013, the BOS expanded this task force to include mental health, public health, health services, the Los Angeles County Sheriff's Department (LASD) and Public Social Services. The growing attention around the issue coupled with the leadership of the BOS spurred the interagency partnerships necessary to better serve CSEC. This resulted in the development and implementation of the Law Enforcement First Responder's Protocol (FRP).

The FRP is a system in which law enforcement officers can identify victims of sexual exploitation and work collaboratively with County agencies and community-based organizations to avoid arrest, keep CSEC population safe and provide them with the services they need to escape exploitation.

In 2014, the FRP was implemented in pilot areas, consisting of LASD Compton and Century Stations and the Long Beach Police Department. In late 2015, implementation of the FRP was expanded to Los Angeles Police Department's (LAPD) Southeast and 77th Divisions.

By the end of 2016, the FRP was expanded to all LASD stations and by July 2018, the FRP was expanded to all remaining LAPD Divisions. The County plans to expand the FRP to cover local police departments, fire departments, and medical first responders in 2019 and 2020.

To facilitate continuous problem solving, oversight, and improvement after implementation of the FRP, the County agencies and the providers involved with the FRP formed the Multiagency Review Committee (MARC). Detective Support and Vice Division, Human Trafficking Unit, is the designated entity representing LAPD at these meetings. The MARC meets once a month to analyze data, discuss challenges and ongoing needs, amend the FRP as necessary, assess the sufficiency of resources, and report to the Board of Supervisors about the progress of the FRP and

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its implementation that were not previously planned for. The MARC has spearheaded and planned the efforts to expand implementation of the FRP beyond the pilot areas.

Implementation and Expansion Timeline

August 14, 2014	LASD Compton/Century Stations Long Beach Police Department
June 19, 2015	LASD Transit Services Bureau – LA Basin
December 9, 2015	LAPD 77 TH and Southeast Divisions
May 16, 2016	LASD Lancaster, Palmdale and Santa Clarita Stations
October 31, 2016	All LASD Stations
April 1, 2018	LAPD Harbor and Southwest Divisions All Valley Bureau Divisions
July 31, 2018	All LAPD Divisions

Statistical Data/Demographics

This report presents data from January 1, 2018 to December 31, 2018. Data contained in this report was compiled from the Child Welfare System/Case Management System, the Probation Case Management System and LAPD’s Crime Analysis Mapping System. It should be noted that Operations-Central Bureau (OCB) and Operations-West Bureau (OWB) Human Trafficking Task Forces (HTTFs) became operational July 2018, on a part-time basis (four days per month). The numbers associated with OCB and OWB reflect Vice operations, as well as HTTF operations. Operations-South Bureau (OSB) and Operations-Valley Bureau (OVB) HTTFs were operational for the entirety of 2018.

Persons arrested for human trafficking crimes:

2018 LAPD Human Trafficking Related Arrests						
	Pimping	Pandering	HT Commercial Sex	HT Labor	*Other	Total
DSVD	4	3	22	0	16	45
OCB	0	0	2	0	0	2
OSB	1	2	14	0	3	20
OVB	0	**33	7	0	0	40
OWB	5	4	0	0	5	14

*Constitutes crimes such as other sexual assaults, batteries, ADWs, and warrants

**Undercover Officer was pandered

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Citywide Rescues of minors listed by age group:

BUREAU	13-15	16-17	TOTAL
OCB	5	4	9
OSB	16	39	55
OVB	7	10	17
OWB	4	7	11
TOTAL	32	60	92

Citywide Rescues of adults listed by age group:

BUREAU	18-21	22-29	30-39	40+	TOTAL
OCB	4	3	1	3	11
OSB	14	9	4	2	29
OVB	1	1	3	0	5
OWB	6	5	3	1	15
TOTAL	25	18	11	6	60

Demographic characteristics of victims:

2018 LAPD Human Trafficking Demographics						
	OCB	OSB	OVB	OWB	Total	Percentage
GENDER						
Male	0	0	0	0	0	-
Female	20	84	22	26	152	100%
Out of State/County						
	0	30	3	2	35	23%
Minor Rescues						
	9	55	17	11	92	60%
ETHNICITY						
African American	8	30	14	7	59	64%
White	1	5	0	1	7	8%
Hispanic	0	18	2	2	22	24%
Asian	0	0	0	0	0	0%
Other	0	2	1	1	4	4%
Adult Rescues						
	11	29	5	15	60	40%
ETHNICITY						
African American	5	14	11	4	34	57%
White	0	5	2	1	8	13%
Hispanic	4	8	1	0	13	22%
Asian	1	1	0	0	2	3%
Other	1	1	1	0	3	5%

DSVD Funding and Allocation of Funds

The Los Angeles Sheriff's Department Los Angeles Regional Human Trafficking Task Force, (LARHTTF) were the recipients of federal funding from the Office of Victims of Crime and the Bureau of Justice Programs (OVC/BJA) FY 2015, Enhanced Collaborative Model to Combat Human Trafficking Program, for a three-year period beginning October 1, 2015.

The mission of the LARHTTF was to increase early identification victims of all forms of human trafficking within the County, to strengthen investigation and prosecution of labor and sex trafficking cases in the County, and to address the individualized needs of trafficking victims through provision of comprehensive services. The LARHTTF was desirous to contract with LAPD for the provision of services for the benefit of LARHTTF. Both Departments agreed to the following payment terms:

- A. For the first year of the three-year grant period from **October 1, 2015**, through **September 30, 2016**, the OVC/BJA funds were used to reimburse LAPD up to **\$75,000** in investigative and/or administrative overtime for services, in direct relation to LARHTTF or directed by LARHTTF.
- B. For the second year of the grant period from **October 1, 2016**, through **September 30, 2017**, the OVC/BJA funds were used to reimburse LAPD up to **\$75,000** in investigative and/or administrative overtime for services, in direct relation to LARHTTF or directed by LARHTTF.
- C. For the third and last year of the grant period from **October 1, 2017**, through **September 30, 2018**, the OVC/BJA funds were used to reimburse LAPD up to **\$50,000** in investigative and/or administrative overtime for services in direct relation to LARHTTF or directed by LARHTTF.

During this grant period, the funding was used to conduct human trafficking investigations citywide to include all four Bureaus within the LAPD. There were 93 human trafficking call-outs which DSVD, HTU personnel responded to during off-hours and assumed investigative responsibility.

Since conclusion of the grant on September 30, 2018, all funding to assist each Bureau with human trafficking investigations was funded by DSVD's allotted overtime, through the Department.

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Full Time Staffing of Bureau Human Trafficking Task Forces – Cost Estimate

Office of Operations estimates that the following personnel and costs associated with deployment of Human Trafficking Task Forces within each bureau is:

Rank	Quantity	Biweekly Salary	TOTAL
Sergeant II	4	\$5,331.97	\$554,524.88
Police Officer III	26	\$4,525.69	\$3,059,366.44
Total Per Year	30		\$3,613,891.32

Overtime costs for each of the assigned personnel are \$99.97/hour for the Sergeant IIs and \$84.86/hour for Police Officer IIIs. This cost would be in addition to the above staffing estimate, as human trafficking investigations can be lengthy and require extended follow-ups and court responsibilities. There may also be travel associated with the positions, based on the complexity of the investigation and location of victims and witnesses.

DSVD Training Conducted in 2018

During 2018 DSVD, HTU, conducted 33 trainings which consisted of:

- International Visitors, coordinated by the International Visitors Association;
- UCLA Paramedic Refresher Course;
- Los Angeles Unified School District (LAUSD) School Nurse Training;
- Hospital Emergency Room Staff Training;
- International Human Trafficking Awareness Conference - Toronto, Canada;
- Human Trafficking Investigators and Prosecution Conference, Tilton New Hampshire;
- Peace Officer Standards and Training Robert Presley Institute of Criminal Investigation Human Trafficking Course (minimum of 3 times/year);
- Vice School (6 times/year);
- Juvenile Procedures School (5 times/year);
- Outside agency training (i.e. Los Angeles Port Police, LAUSD);
- Multiple panels for groups throughout the City of Los Angeles; and,
- FRP training for vice and patrol citywide.

Lessons Learned

Law Enforcement may miss opportunities to identify potential victims of human trafficking. Often, patrol officers will respond to radio calls regarding sexual assault investigations, but will overlook indicators of human trafficking. If the proper questions are not asked of the victims and the human trafficking indicators are not recognized, a crime report will be taken with crime titles such as Lewd Acts on Children, Unlawful Sex with Minors, Rape, Sodomy, Oral Copulation Sexual Penetration and Child Pornography. Therefore, DSVD, HTU personnel liaise with Sexual Assault Table Coordinators to look for human trafficking indicators when reviewing sexual

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assault reports. Most importantly, patrol officers have 24-hour access to speak with DSVD, HTU experts via the Department Operation Center.

Keeping in mind that the best tool law enforcement has to prevent the sexual exploitation of children is education, DSVD, HTU investigators are committed to training Department employees and investigating crimes of human trafficking.